

Construction of the Public in Marine Spatial Planning

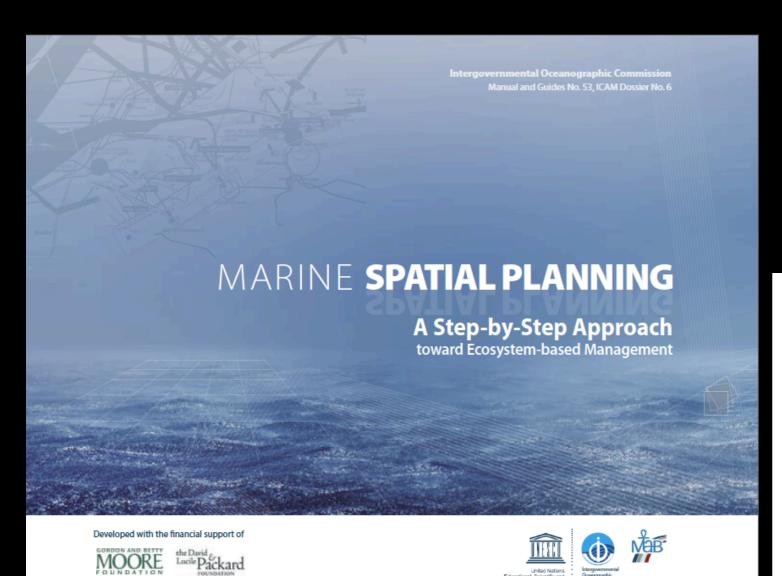
Paul Manson - Hatfield School of Government Portland State University ASPA Annual Meeting - March 10, 2019

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The White House

Office of the Press Secretary

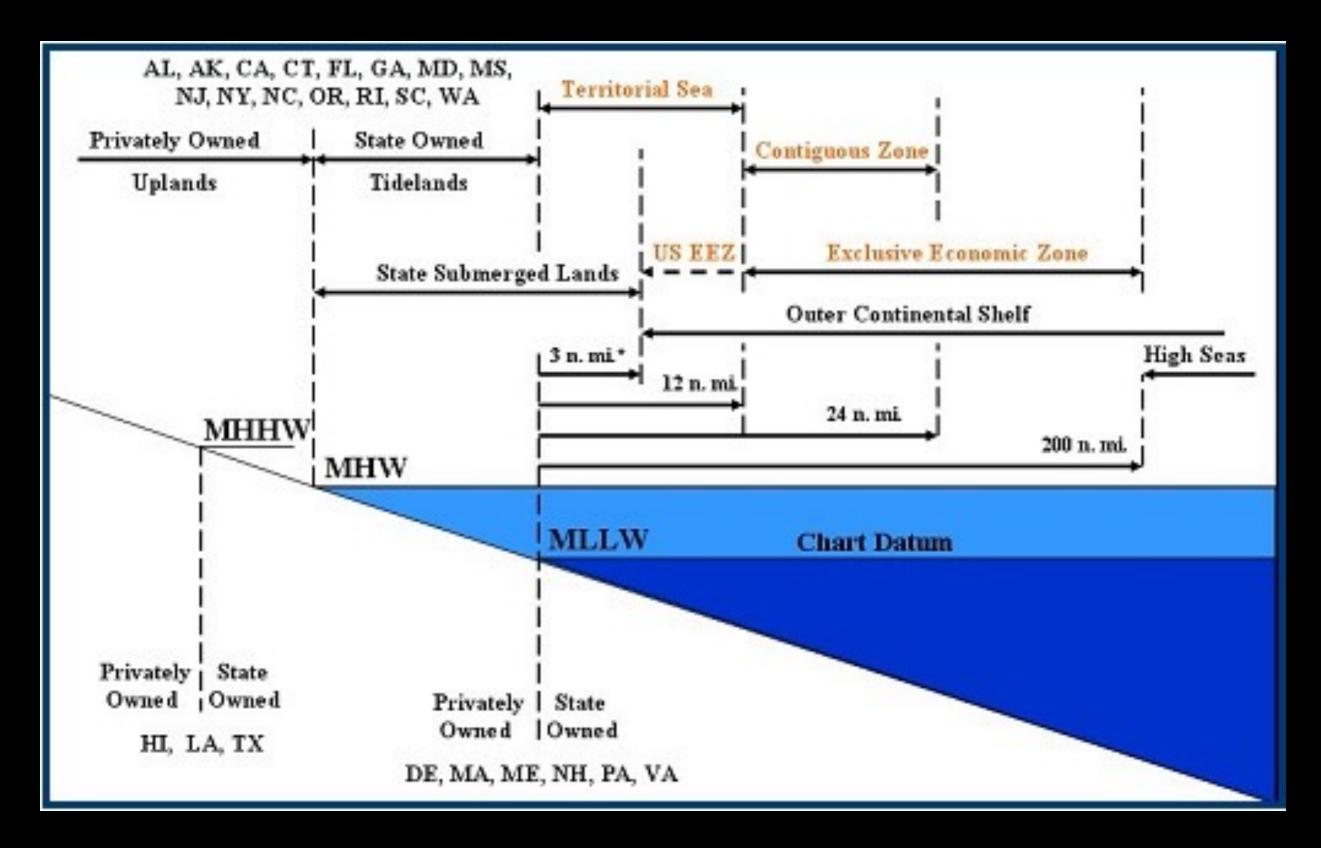
For Immediate Release

July 19, 2010

Executive Order 13547 -- Stewardship of the Ocean, Our Coasts, and the Great Lakes

By the authority vested in me as President by the Constitution and the laws of the United States of America, it is hereby ordered as follows:

Section 1. Purpose. The ocean, our coasts, and the Great Lakes provide jobs, food, energy resources, ecological services, recreation, and tourism opportunities, and play critical roles in our Nation's transportation, economy, and trade, as well as the global mobility of our Armed Forces and the maintenance of international peace and security. The Deepwater Horizon oil spill in the Gulf of Mexico and resulting environmental crisis is a stark reminder of how vulnerable our marine environments are, and how much communities and the Nation rely on healthy and resilient ocean and coastal ecosystems. America's stewardship of the ocean, our coasts, and the Great Lakes is intrinsically linked to environmental sustainability, human health and well-being, national prosperity, adaptation to climate and other environmental changes,



Source: NOAA Coastal Program

in Oregon's Territorial Sea and Ocean Shore

ODLCD

Coastal Program Coordinator Federal "Consistency"

ODEQ

Water Quality Pollution Control Oil Spill Response

USFAA

Aircraft Overflight

USFS

Cape Perpetua Tidepools
Oregon Dunes NRA
Cascade Head Research Area

Counties & Cities

Land use plans & ordinances Coastal parks Beach Access

US EPA

Pollution laws Ocean Dumping

NOAA NMFS

Marine mammal protection Ocean Fisheries management

USACOE

Dredging/filling Navigation Improvements

ODOA

Oyster leasing

USBLM

Yaquina Head New River North Spit Coos bay

USFWS Refuges

Rocks above water Seabird Protection

OSMB

Boat licenses Boating regulations

USCG

Oil Spill (lead) Navigation Vessel Safety

FERC

Wave Energy

OHD

Shellfish inspection

ODFW

Shellfish/Invert. harvest Regs.

Area-based regs.

Fishery Regs.

Biological Consultant

Marine Research

ODSL

State Seabed "owner"

Seabed leases; oil/gas/minerals Seabed Leases; Telecommunication cables

OPRD

Beach Permits State Parks (upland/shore) Ocean Shore Recreation Area Beach Zone Line

"Dry sands"
Public Recreation
Easement

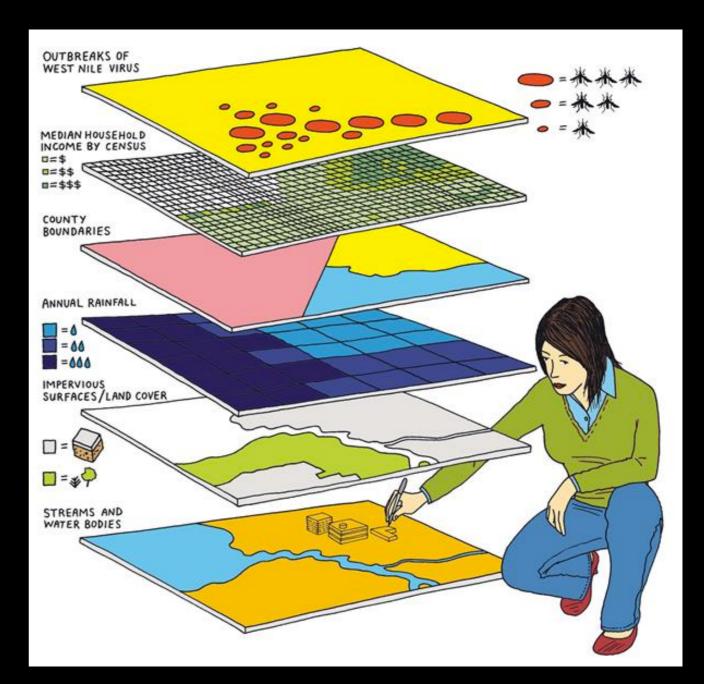
Mineral Mining Regs. Geological Consultant

Oil/Gas drilling Regs.

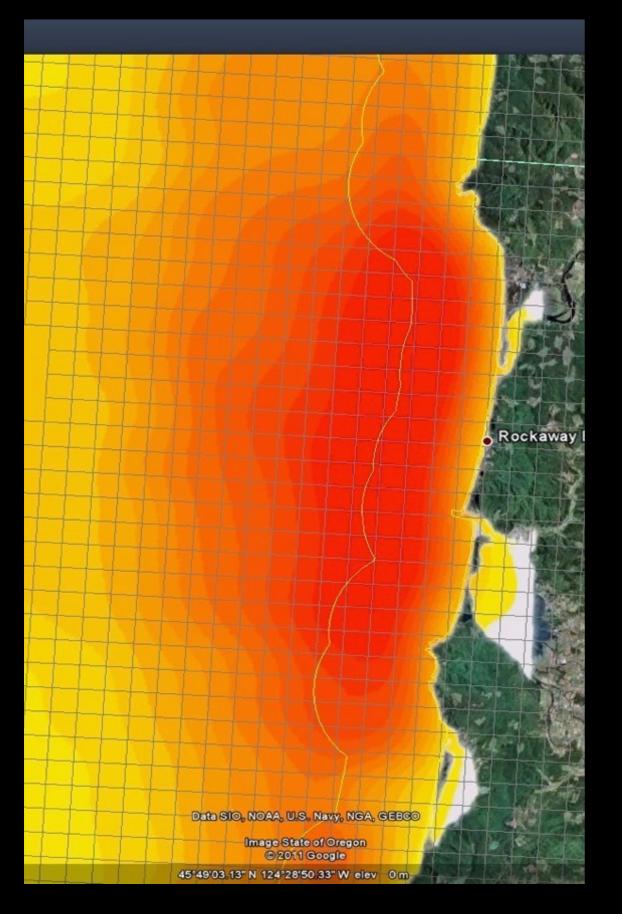
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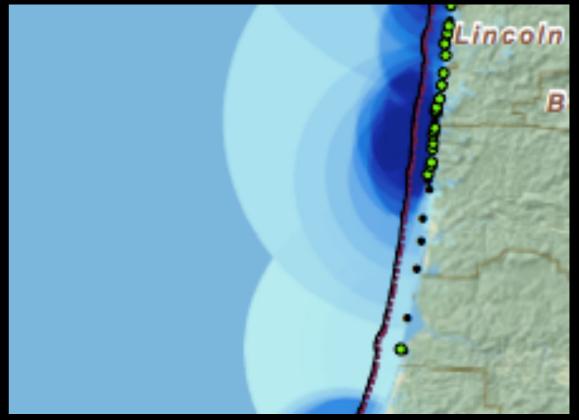
Assembling PPGIS

- Solicit and Collect "Public(s)" as Data
- Assemble and Aggregate
- Coastal and Marine Spatial Planning (CMSP) application



Source: ESRI - http://www.architectmagazine.com/organization/esri





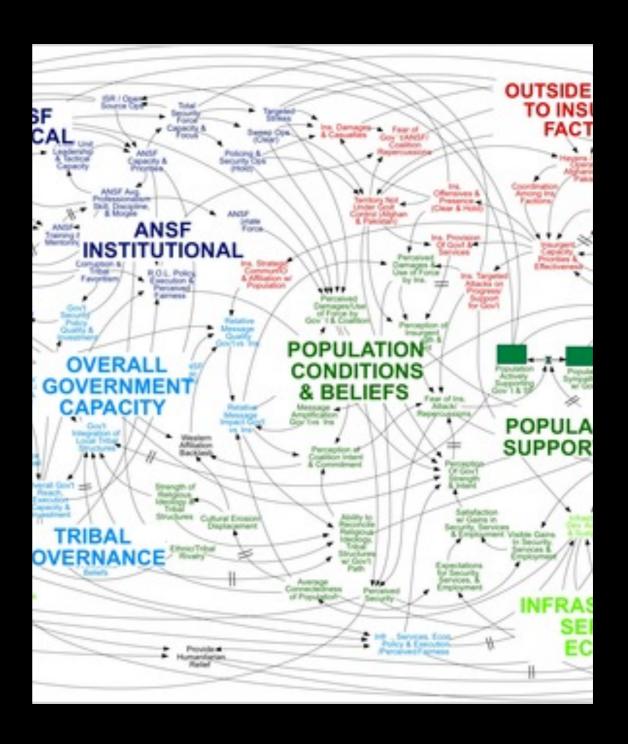


Models to Make Sense of PPGIS

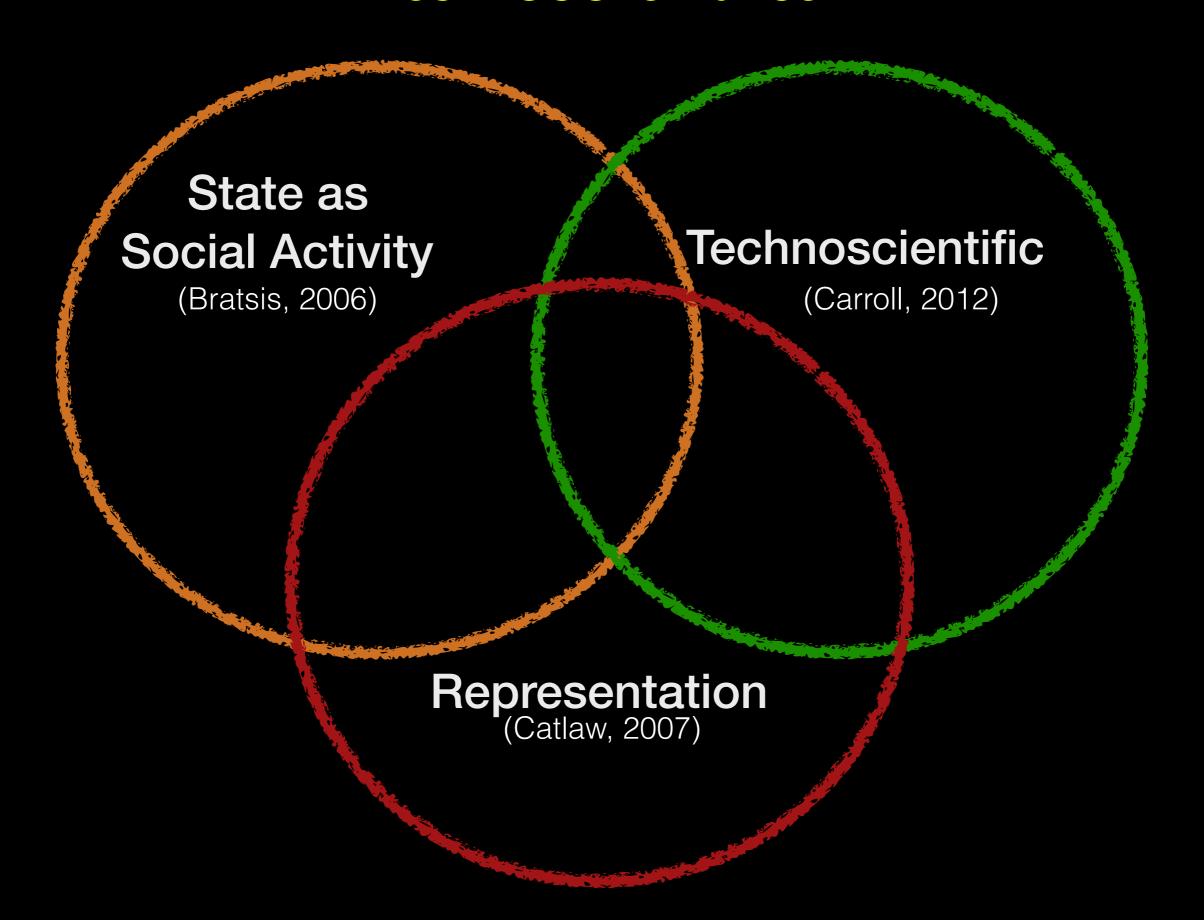
- Public Involvement Approach
 Substantive, Normative, Instrumental (Fiorino 1990)
- Collaborative Governance
 Good Politics or Good Policy?
 (Ansell and Gash 2008 but.... Layzer 2008)
- Expertise of GIS and Public Input
 Critical GIS: New medium, same dynamics?
 (Pickles 1995, Duncan 2006)

Some Problems Though...

- How are knowledge claims and politics settled?
- What is the public?Who knows it?



TechnoGovernance



State as a Social Activity

Thus, the state exists when people view themselves as members of a political community...

...and when people view their society as divided into two registers, the public and private.....

— Bratsis 2006

Purity and Representation

- Key State Activity: Purification of the Public (Catlaw 2007)
- Defining the Public is Defining State Authority
- Opening the sovereign and the 'Public' to inquiry



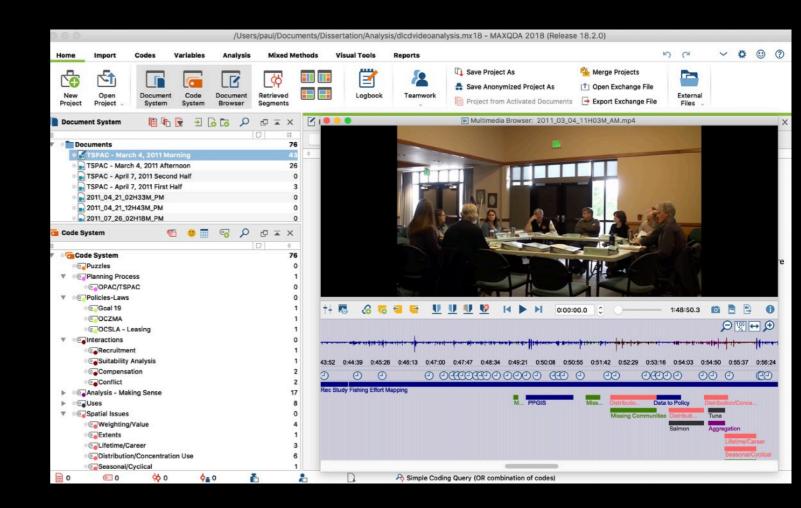
Technoscience

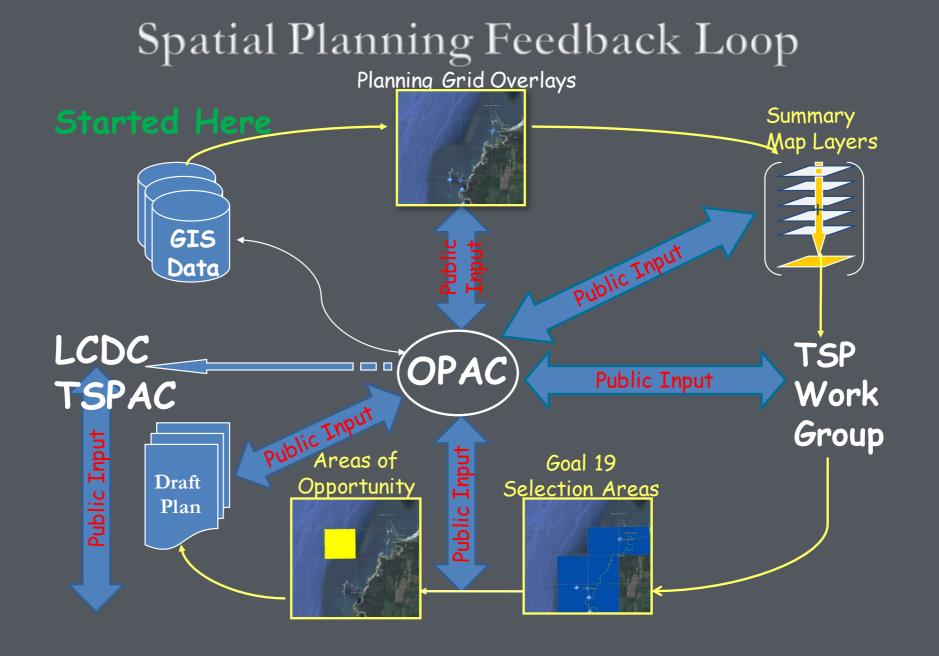
- Based on "Engine Science" - the automation of controls (Carroll 2012)
- Carroll's medium: Water
 New medium: Data



Methods and Data

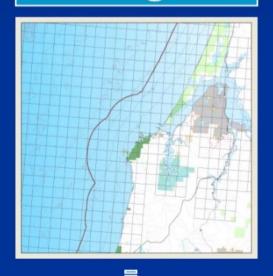
- Interviews with two key stakeholder committees
- Recorded committee meetings
- Open and axial coding





Source: Oregon Department of Land Conservation and Development

Data Layers Intersected with the Planning Grid



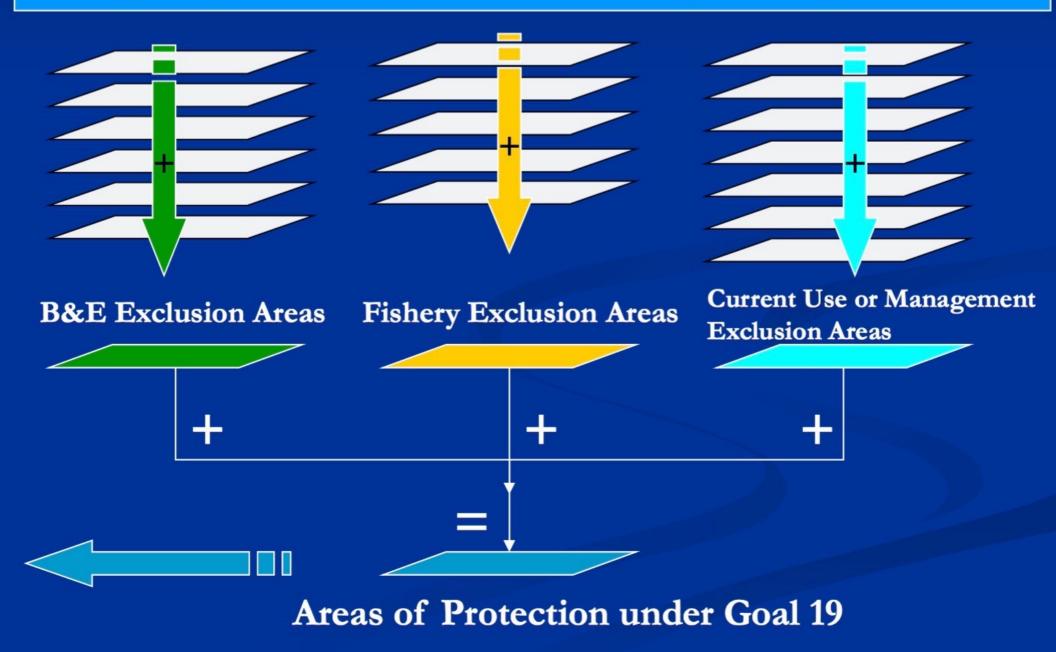
Areas of Opportunity (to be evaluated)



Goal 19 Criteria

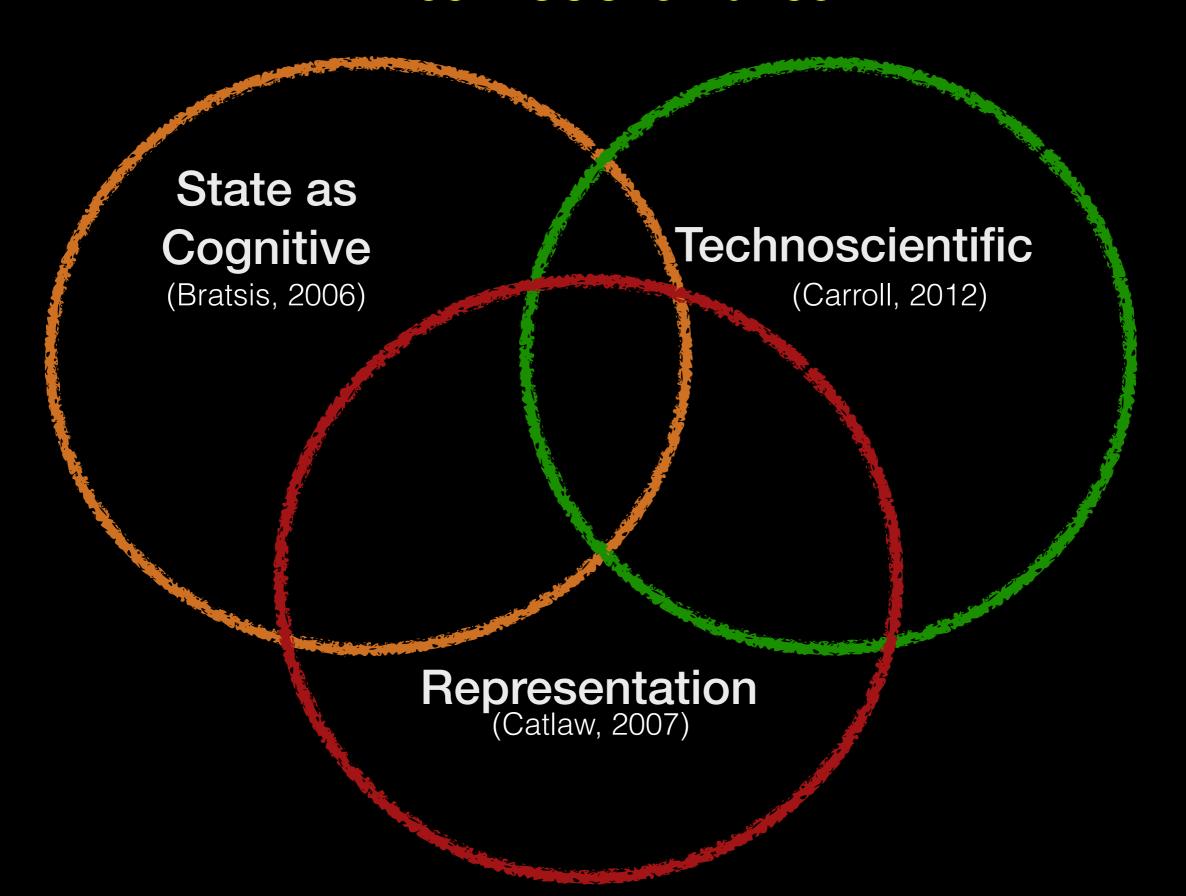
Areas of Biological Identify Areas of or Ecological Importance. Importance to Fisheries

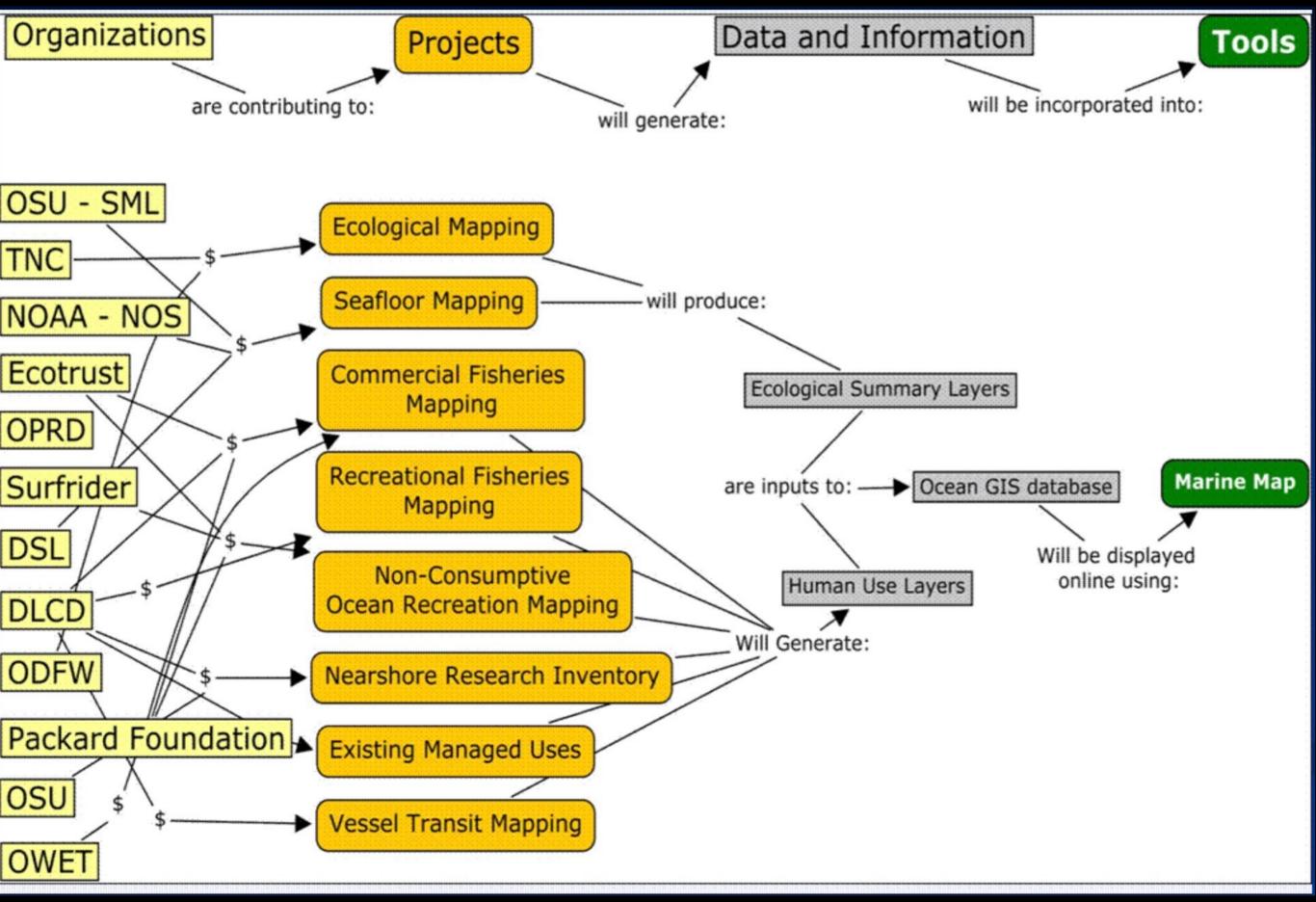
Existing Uses or Areas for special management.



Source: Oregon Department of Land Conservation and Development

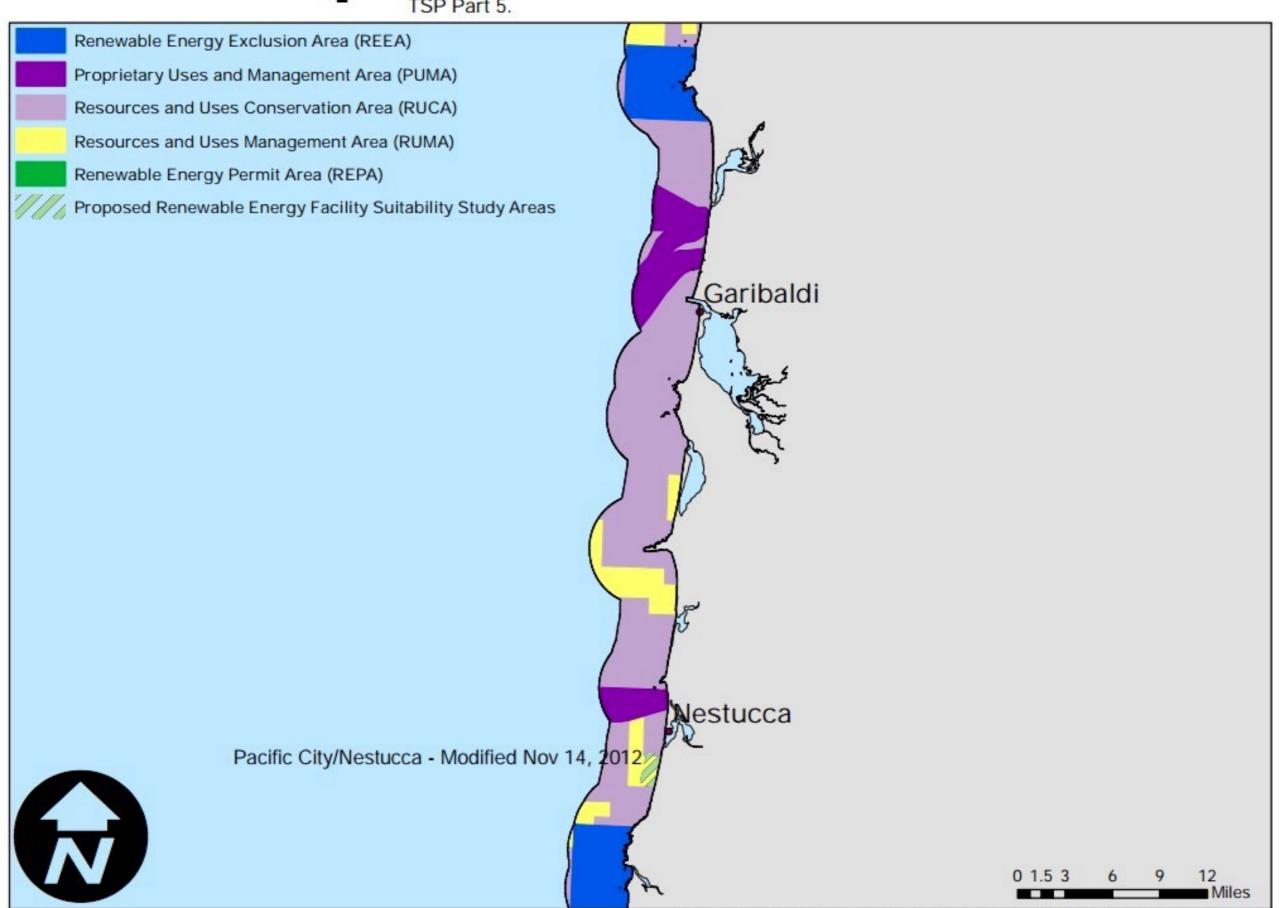
TechnoGovernance

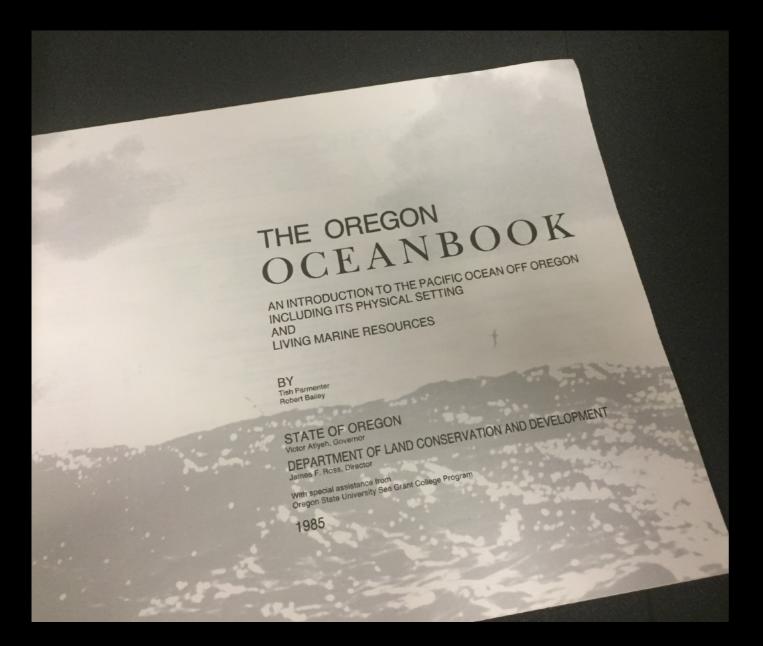




TSP Draft Maps

These maps are based on identified Goal 19 Resources and Uses and represent the DLCD staff recommendation to LCDC. To read area definitions and standards, please see TSP Part 5.





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